Integrating Natural Resource Concerns With DOE Clean Up

Cooperative Natural Resource Damage Assessment and Restoration Workshop San Diego, CA, June 9, 2004 John J. Bascietto Office of Pollution Prevention and Resource Conservation (EH-43) U.S. Department of Energy

Natural Resource Trustees

- Secretary of Energy one of several Federal Trustees
- Federal Co-Trustee role
- State/ Indian Tribe lawsuits
 - Fernald (OH) >\$200 M
 - South Valley (NM) >\$260M
 - Hanford (Yakama Nation) > \$?

"Integrate NR Concerns into Environmental Response Process"

- 1997 Position taken by DOE's Office of Environmental Management (EM)
- Establish Trustee Councils
 (engage co-trustees, SSABs early in response phase)
- Share NR data; perform integrated studies
- Restore/ replace NRs as part of response
- Avoid cost of remobilization and litigation

DOE Trustee Coordinators

- Field Office Coordinators
- P.O.C. with co-Trustees
- Field Office liaison with EM program

DOE Steering Committee

- EH-43, Program offices, General Counsel, Field Counsel, Site Coordinators
- Advise and consult on NR issues and integration pilot projects
- Policy: "...assist field with implementation"

Steering Committee

- Projects
 - Fernald natural resource restoration plan
 - Ecological Restoration Park
 - Oak Ridge sediments, conservation easements
 - SRS watershed analysis
 - Columbia River radiation risk assessment
 - Hanford Tolling agreements; NRDA lawsuit
 - Report to Congress

Fernald, OH

- Lawsuit dates to late '80's
- 1989 EH involvement
- Problems: GW aquifer; D&D, surface soils
- NR Restoration Plan looked at substitution for GW values to incorporate above ground
- Solution: Ecological Restoration Park w/ native revegetation; replace hot spots with surface water impoundments, wetlands mitigation

Oak Ridge Operations

- Contaminated sediments of Lower Watts Bar Reservoir (radionuclides)
- AIP w/Tennessee for 3000 acres Conservation Easement
- State to manage for wildlife, "in part" addressing NRDA. Contemplates offset of value of easement w/respect to future damages; unclear as to whether contractually binding

Rocky Flats

- NRDA or trust fund
- Wildlife Refuge Legislation
- No NRDA issue, per se.
- Ecological risk assessment questions

Hanford Site

- Assisted site to establish 1st chartered "Trustee council."
- Early 1990s: NOAA/DOI Preliminary Assessments early reserved interest
- Mid- 90's: Corps of Engineers PAS at 1100
 Area found "no injury"

Hanford Site II

- 2000: Council PAS for1100 Area: "Yes, injury; but NRDA not warranted."
- 2001: Tribes deny PAS. Tolling of SOL.
- 7/02: Yakama 60-Day Letter
- 9/02: 1100 Area NRD suit in Fed. District Court. DoD co-defendant.

Current Issues

- OH Eco Restoration Park; old lawsuit
- NM indemnification of defendants
- CO Wildlife Refuge legislation
- WA Hanford 1100 NRDA suit
- MO WSSRAP adjacent to wildlife area
- TN Conservation Easements

Issues (II)

- Life Cycle Cost Analysis
 - Sec. 107 liability, a life cycle cost
 - Cost one of nine remedy selection criteria
 - Alternatives w/collateral damage/ 107 cost
 - EPA: Section 107 not a cost criterion
 - "I&I" defense EIS or "comparable analysis"
 - EPA: No 'I&I' defense in CERCLA docs

Lessons Learned

- Process highly dependent on coordinator
 - Expertise and management issues
- Training and re-training: a constant
- Co-Trustees seek funding to participate
- Project and budget not integrated
 - developing integrated project baseline

...Lessons Learned

- Regulatory agency cooperation not assured
- Process subject to other site issues and public perception
- Open-ended charter detracts from focus
- Public needs to understand what's being discussed. Avoid creating expectation of "two clean ups"